



Submission by the Republic of Zambia on behalf of the African Group of Negotiators on Climate Change

On themes and organization of work for the workshops under the Glasgow Sharm El-Sheikh Workprogramme on the Global Goal on Adaptation pursuant to decision 3/CMA. 4 and decision 7/CMA. 3 para 16 and 17

The African group takes note of the information note published in February by the co-chairs of the subsidiary bodies on planning work for 2023 under the GGA-WP. The urgency to deliver on immediate and ambitious adaptation action and matched support for Africa cannot be overstated in light of the on the ground realities of adverse impacts, and findings of the best available science. This sense of urgency should guide our collective effort to develop and deliver a robust framework for the Global Goal on Adaptation that is fair, equitable and upholds the agreed principles and provisions on action and support under the UNFCCC and the Paris Agreement.

Through this submission, the African group provides initial views on the proposed approach and themes for 2023 with a focus on the 5<sup>th</sup> workshop. The AGN will provide further views pertaining to each workshop in line with the respective timelines of the workshops.

#### **On the vision and objective of the framework:**

The African group reiterates its view that work under the GGA WP through the workshops in 2023 shall aim to build on the consensus achieved at COP27 and culminate in developing and adopting a framework by COP28 guided by decision 7/CMA. 3, decision 3/ CMA. 4 and all relevant decisions on adaptation action and support under the UNFCCC and PA with an implementation focus for meeting Africa's current and emerging adaptation needs.

Throughout 2023 and in the lead up to COP28 the African group is committed to engaging with all parties in articulating the targets, metrics, methodologies, and indicators for achieving the GGA, including for reviewing progress towards achieving it in the GST.

The AGN's vision for the framework is to comprehensively guide an adequate adaptation action and support response commensurate with the adaptation priorities and needs associated with the temperature goal in article 2 and the collective mitigation ambition scenarios. In such light, the global goal on adaptation is action oriented, and adaptation targets should be developed to reflect the level of action and support required under respective level of collective mitigation efforts.

A robust GGA framework shall not pose any additional burden or reporting burden on Africa, and should take into account the special circumstances and needs of African countries in the context of sustainable development and effort to eradicate poverty.

#### **On the approach and themes for 2023:**

We take note of the information note published in February by the co-chairs of the subsidiary bodies on planning work for 2023 under the GGA-WP

We strongly believe that the themes and sessions of all workshops should be designed through a lens of developing the framework by workshop 8, as mentioned in decision 3/CMA4. Therefore, it is our expectation



that the 5<sup>th</sup> workshop should be repurposed to lay the groundwork for deep dives into the framework dimensions, targets, metrics and indicators to extend over workshops 6, 7 and 8.

We are of the view that workshop 6 suggested theme needs an adequate amount of time as it is central to the development of the framework, and therefore, it is our view that this theme should be extended to workshop 7 with both workshops focusing on further developing the framework's dimensions, metrics, targets and indicators. It is our view that workshop 8 should focus on completing the work towards building the framework, and particularly on means of implementation for achieving the GGA.

Given the first GST timeline with the last technical dialogue taking place in June 2023 Subsidiary Bodies' sessions; we propose aligning both workshops 5 and 6 with the GST timelines, by including a component/sessions on the GST mandates outlined in Article 7.14 of the Paris Agreement, while fully maintaining the theme of workshop 6 as proposed by the SBs chairs. We do not support an approach where workshop 6 current them is fully shifted to a later workshop.

The AGN reserves its right to provide additional views on the approach and themes of the workshops in further submissions throughout 2023.

### **On the guiding questions for the 5<sup>th</sup> GGA workshop:**

Overarching consideration: Presentations focus on national, transboundary, regional and cross-national examples given the global nature of the adaptation goal. Further, workshop sessions and questions should reflect a balanced consideration between action and support for adaptation.

This workshop could commence will exchanges on the **underpinning principles and approaches** that will guide substantive work on dimensions; targets and indicators as well as metrics. We view the proposed topic of changing mindset as not relevant to the work towards the development of the framework and thus suggest that it changed to focus the workshop on the commencement of addressing the development of the framework.

- Scene Setting: What is transformational adaptation? What metrics or criteria can be used to assess the transformation potential of collective adaptation action and support? And how feasible is achieving it? what are some of the action and support barriers to transformational adaptation and how could a GGA framework address those barriers?

Suggested presenters: IPCC WGII, GCF, AF, UNEP Gap, others

- Regional perspectives on adaptation transformation: How is long-term adaptation action and “transformation” perceived by different regions? How could that be addressed through the framework on global goal on adaptation?

AGN proposed presenter: Dr. Portia Williams Adade- Ghana

- Are the current support arrangements and means of implementation (FTC) fit for purpose to enable Africa and other developing countries meet adaptation needs and undertake long-term adaptation actions? How should the framework address this?

Suggested presenters: IPCC WGII, Adaptation Fund, GCF, CTCN/TEC, SCF, Climate Policy Initiative (CPI), UNEP (Adaptation Gap), regional presenters



- What is the current state of adaptation in developed, and developing countries on water, food and agriculture, health, cities settlements and infrastructures, poverty and livelihoods? How could long-term adaptation be achieved in each? What could a framework on the global goal on adaptation look like in each theme? How could sectoral targets and indicators look like? How can different policies, processes, plans at national level be synthesized to contribute to identifying relevant global targets for adaptation?
  - Suggested presenter: IPCC WGII, UNEP, UN Water, FAO, WHO, UN Habitat, SDGs
- How can transboundary adaptation approaches inform a global adaptation response through the goal on adaptation within the framework?
  - Suggested presenters: IDDRI, SEI, Adaptation Without Borders
- What can we learn from Parties' NDCs (incl. NatComms), NAPs, TNA and TAPs, and other relevant documents under the UNFCCC and PA, on their priorities, needs and approaches on adaptation assessment, targets and timelines? and how can this be reflected in the framework?
  - Suggested Presenters: Secretariat (NDC synthesis, SCF BA and determination of needs assessment, TEC/CTCN), and parties.
- What principles and approaches can be followed to ensure that dimensions, indicators, metrics and targets are global in nature whilst enabling flexibility for national and regional reporting and communication to track collective progress on achieving the GGA.
  - Experience can be drawn from the SDGs; and other UN targets encapsulated in the CBD and UNCCD, UNFCCC etc.
- What methodological gaps and challenges and opportunities exist in assessing global progress on adaptation within the framework?
  - Suggested presenters: IPCC, World Adaptation Sciences program
- How can different adaptation approaches (technological, built and engineered, institutional and ecosystem-based, among others) be combined to enhance long-term adaptation capacity within the GGA framework?
- What is the state of coverage of climate information and systematic observation in different regions and how can a framework on the global goal on adaptation enhance access to climate data? What challenges and gaps need to be overcome?
  - Suggested presenters: WMO, WASP, Adaptation research Alliance
- How can we operationalize equity and justice considerations in designing the framework and achieving the GGA?
- How could the GGA framework and targets be designed to be both backward looking and forward looking?