China's Submission on Further Guidance for the Nationally Determined Contributions under the Paris Agreement

In accordance with paragraph 22(a) of the conclusion of the Ad Hoc Working Group on the Paris Agreement on the first part of its first session (FCCC/APA/2016/2), China would like to submit the following views on further guidance for the nationally determined contributions (NDCs) under the Paris Agreement:

I. Further Guidance on Features of the NDCs

- 1. The NDCs should be in full accordance with the principles and provisions of the Convention and the relevant provisions of the Paris Agreement, in particular Article 3, 4.4, 4.5, 9, 10 and 11, reflecting common but differentiated responsibilities between developed and developing country Parties.
- 2. Nationally determined is the most crucial feature of the NDCs. The purpose of the further guidance on features is not to alter the nationally determined nature of Parties' contributions or dictate Parties' preparation, communication and implementation of NDCs.

3. The scope of the NDCs has been defined in Article 3 of the Paris Agreement, which should include mitigation, adaptation and means of implementation. The NDCs should not be mitigation only or mitigation centric.

II. Further Guidance for the Information of the NDCs

- A. Further Guidance for the Information of the NDCs for all Parties
- 4. The Information of the NDCs should be in accordance with Article 12 of the Convention and Article 3, 4.4, 4.5, 4.8 and 9.5 of the Paris Agreement as well as relevant paragraphs of the decisions adopted by the previous COPs, including paragraph 14 of decision 1/CP.20 and paragraph 27, 28 and 55 of decision 1/CP.21.
- 5. The purpose of the information is to enhance the clarity, transparency and understanding of Parties' NDCs. The further guidance for the information should be consistent with the nationally determined nature of Parties' contributions, without introducing common format or undue burden on Parties
- 6. The scope of information should be consistent with the scope of NDCs, covering mitigation, adaptation and means of implementation.

 The specific content of the information to be provided should be based on the different scope, type and content of the NDCs by

- developed and developing country Parties.
- B. Further Guidance for the Information of the NDCs for Developed

 Country Parties
- 7. Developed country Parties shall provide all information related to their contributions on emission reduction listed in paragraph 14 of decision 1/CP.20 and paragraph 27 of decision 1/CP.21.
- 8. In accordance with Article 9.5 of the Paris Agreement and paragraph 55 of decision 1/CP.21, developed country Parties shall also provide quantitative and qualitative information of their NDCs on providing and mobilizing finance, technology development and transfer and capacity-building support to developing country Parties, including in particular relevant targets, roadmaps and policies.
- 9. Information on provision of support should be identified through the process to be initiated at COP-22, as referred to in paragraph 55 of decision 1/CP.21. Such process should be further placed under the APA through a mandate by the COP.
- C. Further Guidance for the Information of the NDCs for Developing

 Country Parties
- 10. Paragraph 14 of decision 1/CP.20 is a list for developing country Parties' reference when communicating their NDCs and providing the information. Specific information of developing country Parties'

- NDCs should take into account their diversified climate actions, different national circumstances and capacities and support received.
- 11. Developing country Parties are encouraged to provide information on the costs of their mitigation actions, needs for adaptation actions, barriers on implementing their NDCs and needs on finance, technology and capacity-building support.
- 12. They are also encouraged to, at any time, on a voluntary basis, provide additional information necessary for further clarity, transparency and understanding of their NDCs.

III. Guidance for Accounting for the NDCs

- 13. Accounting is important to enhance the transparency of the NDCs and their implementation. The guidance for accounting should be in accordance with the principles and provisions of the Convention and on the basis of the existing arrangements under the Convention and the Kyoto Protocol, covering both actions and support.
- 14. Article 4.13 and 4.14 of the Paris Agreement and paragraph 31 and 32 of decision 1/CP.21 define the basic guidance for accounting, including promoting environment integrity, transparency, accuracy, completeness, comparability and consistency and ensuring the avoidance of double counting.

- 15. The guidance for accounting should be consistent with the nationally determined nature of Parties' contributions. The purpose of elaborating guidance for accounting is to develop general and technical guidance for Parties' reference when they are preparing, communicating and implementing their NDCs, with a view to facilitating the transparency and understanding, rather than to impose detailed common accounting rules or transmit Parties' NDCs into a unified form of absolute emission amount.
- 16. The guidance for accounting should take into consideration the different content of NDCs by developed and developing country Parties and accommodate various types of the NDCs.
- 17. Developed country Parties should take the lead in applying the guidance for accounting, in particular avoiding double counting in reducing emissions and providing finance. In accounting for their mitigation component of NDCs, the key issue is to figure out the relation between the emission reduction target and their domestic emissions, carbon sinks and international transferred mitigation outcomes.
- 18. Flexibility should be provided to developing country Parties when they are applying the guidance. Developing country Parties should be allowed to choose, in a nationally determined manner, the sectors and

gases covered in their NDCs and specific methodologies on accounting, in line with the content of their NDCs and in light of their national circumstances and capacities.

19. Coordination and synergy should be ensured and strengthened between the work on accounting and other work on transparency issues and international transferred mitigation outcomes, as well as the work on methodologies for the GHG inventories and common metrics under the IPCC.

China will further provide its views on the NDCs and any related issues in due course and is willing to work constructively with all other Parties to move the APA process forward.